

World Bank - Grant Reporting and Monitoring (GRM) Report

Report to Donor

Ref. TF019204
Printed On: 11/09/2017

Reporting Period: 07/01/2016 to 06/30/2017
Report Type: Progress Report
Report Status: Approved

Assignment: TF019204

FIJI: FCPF IMPLEMENTATION SUPPORT

FCPFR - Forest Carbon Partnership Facility

Task Team Leader: 00000188675 - Ms. Anisi
Approving Manager: 00000066054 - Iain G. Shuker

Summary Information	
TF Status	ACTV
Recipient Country	Fiji
Executed By	Recipient
Managing Unit	9269 - GEN2A
Grant Start Date / End Date	05/13/2015 to 12/31/2019
Original Grant Amount	3,800,000.00
Grant Amount	3,800,000.00
Outstanding Commitments	0.00
Cumulative Disbursements	739,834.34 as of 06/30/2017
Disbursed 07/01/2016 to 06/30/2017	453,156.94
Donor	TF602001 - MULTIPLE DONORS

This GRM report includes the following sections: Overview, Components, Outcome, Execution, Program(FCPFR), Disbursements.

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OVERVIEW

Overall Assessments

Grant Objectives:

The development objective of Grant is to assist Fiji to carry out the Readiness Preparation Activities by supporting the preparation of its REDD+ strategy through a participatory and inclusive process, the establishment of a national MRV system, and by producing technical work and policy advice to help strengthen sustainable land and forest management practices.

Overall progress from 07/01/2016 to 06/30/2017 with regard to Achieving Grant Objectives:

Comment:

Overall progress on the Readiness Project has accelerated and significant progress has been made in meeting overall grant objectives. Although a big gap in critical REDD+ Unit staffing was created following the retirement of the REDD+ focal point and the departure of the Technical Advisor in May and June 2017, respectively, the REDD+ Unit, with support of the REDD+ Secretariat, was able to continue coordination work by stepping up team work and expanding the tasks and responsibilities of the team members. Yet the absence of key staff also caused delays in some work, in particular the benefit sharing study. Of the two biggest consultancies, the Measurement, Reporting and Verification (MRV) contract has been ongoing for six months now and is expected to be completed by April 2018. The Strategic Environmental and Social Assessment (SESA) consultancy is ongoing, but deliverables are delayed by three months with the latest deliverable (D5) needing improvements to meet the requirements of the TOR (completion expected by December 2017). Very good progress has been made on outreach, consultation, awareness building activities and good progress has been made on three other key studies: Drivers of Deforestation and Forest Degradation, REDD+ strategy options, and Feedback and Grievance Redress Mechanism (FGRM). The overall committed amount has advanced significantly and now stands at USD 2.43 million (64% of the total grant amount) and disbursement is about USD 1 million (26% of the total grant amount, versus 19% at the previous mission). The total expenditure has actually reached USD1.2 million (31%), but the special account was not replenished timely due to delays in submitting withdrawal applications.

Overall progress from 07/01/2016 to 06/30/2017 with regard to Implementation of Grant Financed Activities:

Comment:

Overall implementation progress has made significant progress, although a few activities continue to experience delays. Highlights on the implementation progress until October 2017 are presented below:

Component 1 (Institutional Strengthening for REDD+)

The REDD+ unit is established, staffed and operational. However, replacement of two key positions that were vacated earlier this year (e.g. the REDD+ Coordinator and the Technical Advisor) were delayed. The new Technical Advisor has been recruited as of October 2017 and the REDD+ Coordinator is expected to be on board in November 2017. Roles and responsibilities of the different team members in the REDD+ Unit were reviewed and have contributed to improved coordination within the REDD+ Unit. A recently added a Senior Accountant has helped to resolve earlier delays in financial reporting. Closer coordination has been established with the Ministry of Economy, specifically those units responsible for procurement, contributing to overall acceleration of procurement processes in the last year.

To further enhance institutional capacities at decentralized levels, REDD Working Groups were set up at the Northern and Western Divisions. These working groups guide REDD+ processes and activities at divisional and district levels and will be fully involved in ER program design. The project continues to implement various consultation activities to increase project awareness across different stakeholder groups. For this purpose capacity building workshops were provided to various government agencies, NGOs, CSOs, and decentralized staff from the Forestry Department.

Component 2 (Development of a REDD+ strategy for Fiji)

Progress has been made with the consultancy on Drivers of Deforestation and Forest Degradation (D&D) study and REDD+ strategy development, as well as the consultancy for the development of a Feedback and Grievance Redress Mechanism (FGRM). Both consultancies are well underway and expected to conclude in January 2018. The main consultancy that remains significantly delayed is a study on Benefit Sharing Mechanism and Carbon Rights for which TORs are available in draft, but need

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to be completed and advertised.

Work on the Strategic Environmental and Social Assessment (SESA) has been progressing. Consultants have conducted a national level situational analysis, combined with consultations of relevant stakeholders. A draft SESA report has been submitted, but needs some revision to fully meet the quality criteria. More specifically, the analysis of the social and environmental risks and impacts associated with the REDD+ strategy options will need to be improved and an analysis of World Bank safeguards policies triggered will need to be completed. A revised SESA report is expected to be submitted by mid November 2017.

The REDD+ Civil Society Platform is active and fully functioning and has developed a work plan with prioritized activities to be supported as part of REDD+ readiness grant implementation. The CSO platform has carried out training/awareness building activities for their representatives to further strengthen their understanding and knowledge of REDD+ objectives.

The REDD+ Unit has made commendable progress in consultation and engagement of all relevant stakeholders, which has resulted in enhanced awareness and understanding of REDD+ objectives and activities both at national and subnational levels. Four awareness raising workshops were conducted at the Northern, Western, Central and Suva levels, with local government officials, CSOs and private sector. A Communications Strategy and Consultation and Participation Plan have been developed and are guiding implementation of activities. Several communication products have been delivered, such as a REDD+ newsletter, informational briefs, a video documentary, radio interviews, newspaper articles, etc. Media training has also been conducted.

Component 3: Establishment of a monitoring system for REDD+)

The consultancy for development of a National Forest Monitoring System (NFMS) is the biggest contract under the grant and includes activity data, forest reference level (FRL), monitoring reporting and verification (MRV) and database and support systems. Work is led by the University of Hamburg and is in progress since April 2017. The consultant team worked closely with the Management Services Division (MSD) of the Forest Department and SPC-GSD Geoscience Division and other government agencies and has advanced work on: (i) activity data on forest resources; (ii) forest biomass estimation based on sample plot inventory data; (iii) database development; (iv) national forest inventory test; and (v) capacity development.

Grant follow-up and structure

Description and context of Grant:

The REDD+ process in Fiji began in 2009 with the first multi-stakeholder national REDD+ consultations funded by the SPC/Gesellschaft für technische Zusammenarbeit (GTZ) Pacific-German Regional Program on Adaptation to Climate change in the Pacific Island Region (ACCPIR). The National REDD+ policy was subsequently developed through a comprehensive multi-stakeholder consultation process considered by many as exemplary in the region. It helped build trust and consensus between the various stakeholders from different Government agencies, resource owners, national and international NGOs, the private sector and Council of Regional Organizations in the Pacific (CROP) agencies. Following the endorsement of the REDD+ policy by the cabinet in 2010, the consultation process for the development of the REDD+ strategy has begun. The latter has involved focused workshop sessions on forest carbon rights, benefit sharing and drivers of deforestation and forest degradation.

In 2012 Fiji requested to join the FCPF as an observer and subsequently developed the required documentation for becoming a FCPF REDD+ Country Participant. Led by the Forestry Department, Fiji began developing its Readiness Preparation Proposal (R-PP) in December 2012 and validated the draft through a series of steering committee meetings and national stakeholder consultations, including different Government agencies, national and international NGOs, resource owners, the private sector, regional organizations, academia and development partners like United Nations Development Programme (UNDP) and the Deutsche Gesellschaft für Internationale Zusammenarbeit (GIZ). The R-PP outlines the activities and work plan for the ongoing REDD+ Readiness process.

In December 2013, the FCPF PC authorized grant funding of US\$ 3.8 million to support Fiji's REDD+ readiness process. This Readiness Preparation Grant is funding key elements of the R-PP. In particular, the development of the REDD+ strategy through a highly consultative and participatory process, which will carefully assess the environmental, social and economic impacts associated with different land use options and will be informed by a range of technical and policy studies. The Readiness Preparation Activities are also strengthen the existing implementation arrangement for REDD+ in Fiji and are strengthening

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existing feedback, and grievance redress mechanisms (FGRMs) for REDD+. Lastly, the Readiness Preparation Grant is financing the set-up of an effective monitoring system for REDD+, including the development of Reference Emission Level/Reference (REL/RL), the design and set up of a Measurement, Reporting and Verification (MRV) as well as a safeguards information system. GoF and GIZ resources are complementing these activities by funding broader capacity building and awareness raising activities.

To inform the REDD+ strategy an in-depth analysis of the multi-sectorial drivers and underlying causes of deforestation and forest degradation in Fiji is essential as they have not been comprehensively assessed previously. A few analyses for REDD+ pilots or projects have been carried out, but no systematic assessment of the drivers of land use change and their underlying causes exists at the national level. The consultations conducted during the development of the R-PP identified agricultural expansion (both subsistence and commercial) and forest conversion for pasture lands and grazing as primary drivers of deforestation and forest degradation, followed by infrastructure development (for tourism and logging roads), energy production (mainly hydropower), urban expansion and forest fires. Given the country's development objectives, however, pressures on forests are likely to increase further driven by a range of sectors, including agriculture, logging, mining, tourism, energy, transport and urban development.

Expected follow up (if any): Follow up project or grant (non-Bank funded)

Comment on follow up:

The Emission Reduction Program of Fiji has been accepted into the pipeline of the programs at the 13th meeting of the FCPF Carbon Fund and the Letter of Intent (LOI) has been signed by the Bank. It has also been approved by the Cabinet and has been counter-signed by the Ministry of Economy on behalf of GoF. It is critical to expedite the implementation of the ongoing FCPF Readiness activities to generate outputs that contribute to the design of the ERP. At the same time the financing plan for the ER program needs to be discussed and adopted as part of the project design in order to ensure timely preparation and implementation of the ER program.

Mid Term Review (MTR) and additional funding (second tranche): Fiji confirmed that additional financing is a high priority to support completion of REDD+ readiness activities that are critical for accessing results-based REDD+ finance from the FCPF Carbon Fund as well as from other sources (such as the GCF), and to ensure an adequate REDD+ readiness budget until mid-2020 when an Emission Reduction Program Agreement with the FCPF Carbon Fund is estimated to become effective. Considering overall progress made to date, the government prepared its MTR together with an additional financing request for formal submission in October 2017 for virtual review by the FCPF's Participants Committee (PC).

End Date of Last Site Visit:

Restructuring of Grant:

NA

OUTCOME

Comments on outcome achieved from 07/01/2016 to 06/30/2017

Grant Outcome Indicators

No Outcome indicators are defined or used for this grant.

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COMPONENTS

Output and Implementation by Component

Component 1: Institutional Strengthening for REDD+:

Status: Under Implementation
Planned Output: NA
Actual Output: NA

Component 2: Development of a REDD+ strategy for Fiji

Status: Under Implementation
Planned Output: NA
Actual Output: NA

Component 3: Progress on development of National Forest Monitoring System

Status: Under Implementation
Planned Output: NA
Actual Output: NA

Comment on planned and actual Output

Comment on component implementation progress

Component 1: Institutional Strengthening for REDD+:

Roles and responsibilities of the REDD+ Unit and of its team members were reviewed to strengthen overall REDD+ coordination and implementation capacity with a view to long-term capacity building. It was agreed that the lead role for coordination of FCPF REDD+ activities (readiness implementation as well as ER Program preparation) would lie with the REDD+ Unit within the Ministry of Forestry. In terms of personnel, it was agreed that a REDD+ Coordinator would be brought on board to strengthen overall coordination functions. The REDD+ Coordinator would report to the REDD+ Focal Point. In addition, a new Technical Advisor (to report to the REDD+ Coordinator) was recruited given the departure of the previous one. As per revised TOR, the responsibilities of the Technical Advisor place more emphasis on providing technical advice rather than administrative and fiduciary functions. Finally, a senior accountant was assigned to support the REDD+ Unit.

Overall coordination and leadership have improved and the team spirit within the REDD+ unit has been much strengthened. However, the posts of the REDD+ Coordinator as well as Technical Advisor were not filled in a timely manner, resulting in an excessive work load for the Deputy Conservator who took on the role of REDD+ Focal Point, Coordinator and Technical Advisor over the past half year in addition to his other responsibilities in the Ministry of Forestry. After significant delay, the position of the Technical Advisor was filled on October 6, 2017. The new Technical Advisor has been deeply involved in REDD+ in Nepal, including coordination of FCPF readiness and ER Program activities, and his recent addition to the REDD+ Unit is expected to advance overall progress significantly. The Ministry of Forests is further expected to complete the hiring process of the REDD+ Coordinator by early November 2017. Furthermore, the Conservator in the Ministry of Forestry (the Ministry's lead technical position) has taken on the role of REDD+ Focal Point as of October 2017 and has already demonstrated leadership in terms of providing support and coordination to the team. The close coordination with the Ministry of Economy, specifically the Fiji Procurement Office, the Solicitor General's Office, and the Government's Tender Board (GTB) through the Fiji Procurement Office continues to function smoothly following special attention to strengthen these coordination channels over the last year. These efforts have generally helped to accelerate the administrative aspects of procurement processes.

Component 2: Development of a REDD+ strategy for Fiji
Sub-component 2.1 - Supporting Analytical work to prepare a REDD+ Strategy

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Progress has been made with the consultancy on Drivers of Deforestation and Forest Degradation (D&D) study and REDD+ strategy development, as well as the consultancy for the development of a Feedback and Grievance Redress Mechanism (FGRM). Both consultancies are well underway and expected to conclude in January 2018. For the former study, a Inception Report was received and most field work has been completed (consultations with 17 communities and 3 divisional workshops). The main consultancy that remains significantly delayed is a study on Benefit Sharing Mechanism and Carbon Rights for which TORs are available in draft, but need to be completed and advertised. The next deliverable, i.e., the analysis of drivers is expected by early November 2017. The final deliverable, i.e., the REDD+ strategy options is expected by end of January 2018. For the FGRM contract a desk review was concluded and an inception workshop was held on October 16, 2017. The final report is expected to be completed by January 2018. Work on benefit distribution and carbon rights continues to be delayed, but draft TOR are expected to be finalized by November 2017. This study is not only critical for REDD+ readiness, but more importantly also for ER Program implementation.

Sub-component 2.2 # Strategic Environmental and Social Assessment (SESA) process and Environment and Social Management Framework (ESMF) Development

Work on the Strategic Environmental and Social Assessment (SESA) has been progressing. Consultants have conducted a national level situational analysis, combined with consultations of relevant stakeholders. A draft SESA report has been submitted, but needs some revision to fully meet the quality criteria. More specifically, i) the structure of the document needs to be revised to follow the SESA TORs; ii) the report needs to provide a more in-depth situational analysis; iii) the report needs to provide a detailed analysis of the social and environmental risks and impacts associated with the strategic options and better outline the World Bank's safeguards policies that need to be triggered. A revised SESA report is expected to be submitted by mid November 2017.

Sub-component 2.2 # Consultations on key issues addressed under FCPF

The REDD+ Civil Society Platform is active and fully functioning and has developed a work plan with prioritized activities to be supported as part of REDD+ readiness grant implementation. The work plan includes the following activities: i) awareness training on REDD+ readiness; ii) supporting targeted consultations on key analytical work to be conducted (drivers, strategy development, grievance redress, benefit sharing, SESA, and land tenure); iii) development of gender guidelines and FPIC guidelines. The CSO platform has carried out training/awareness building activities for their representatives to further strengthen their understanding and knowledge of REDD+ objectives. Next, starting in November, the platform will commence the planned awareness raising activities at decentralized level with budgetary support from the REDD+ unit.

The REDD+ Unit has made commendable progress in consultation and engagement of all relevant stakeholders, which has resulted in enhanced awareness and understanding of REDD+ objectives and activities both at national and subnational levels. Four awareness raising workshops were conducted at the Northern, Western, Central and Suva levels, with local government officials, CSOs and private sector. A Communications Strategy and Consultation and Participation Plan have been developed and are guiding implementation of activities. Several communication products have been delivered, such as a REDD+ newsletter, informational briefs, a video documentary, radio interviews, newspaper articles, etc. Media training has also been conducted.

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- Activity data on forest resources: Forest cover maps based on remote sensing data have been prepared for the years 2006 and 2016 corresponding to the reference period. Further work is needed for improving accuracy of the activity data. Considering the limitations of spatially explicit data for assessing forest degradation, a proxy approach for assessment of forest degradation

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is proposed to be applied.

- Forest biomass estimates based on forest inventory data: Forest biomass estimation based on sample plot data of forest inventories has been done. Strengths and weaknesses of the forest biomass estimates have been identified based on sample plot data. Gaps in sample plot data have been highlighted and recommendations to address them, including through improvements needed for sampling, measurement and management of forest inventory and sample plot network have been provided.

- Database development: The consultant team is developing database system, which is expected to be field tested by the Management Services Division (MSD) of Forest Department. Considering that the database system is the backbone for a forest management information system (FMIS), documentation on database design and development and training manuals are being developed and necessary training to the technical staff of the MSD on the operation and maintenance of the system will be provided.

- Plan of NFMS development: A plan for NFMS development has been prepared and covers: (i) estimation and accuracy of activity data, (ii) improvement in biomass estimates of forest inventory data, (iii) development of national forest reference level (FRL), (iv) MRV system, (v) functional database system, (vi) national forest inventory test, (vii) integration of sub-national FRL into national FRL, and (viii) capacity development. Steps for completing the NFMS development and its deployment for field testing, including the gaps, and steps to address them have been proposed to be covered with Additional Finance from the FCPF Readiness Fund.

- Monitoring of invasive species using the NFMS is being analyzed for feasibility.

EXECUTION

Bank project related to the grant

Project ID / Name:	P151209 - Fiji: FCPF Implementation Support
Project Status:	Lending
Global Focal Area:	Climate change
Product Line:	CN - Carbon Offset

Implementing agency and contact details

Agency:	Department of Forestry, at the Ministry of Fisheries and Forests		
Contact:	Permanent Secretary Fisheries and Forests Inoke Wainiqolo		
Address:	PO Box 2218, Government Building, Suva, Fiji		
Phone:	+679 3301 611	Email:	wainiqoloinoke@gmail.com
Website:			

PROGRAM

Program Specific Questions

1. Describe progress in how the Grant activities are being coordinated with other REDD+-related initiatives, including those funded by Describe progress in how the Grant activities are being coordinated with other REDD+-related initiatives, including those f

Fiji is already implementing many adaptation projects as well as REDD+ pilots that serves as valuable lessons for informing the development of the national REDD+ strategy. These sites include the Emalu REDD+ pilot site and the Nakavu SFM research project in Viti Levu implemented by Forestry Department with SPC/GIZ support; an Afforestation/Reforestation project in Ra, Viti Levu, by Conservation International; and a REDD+ project in Drawa, Vanua Levu, supported by Live and Learn. In addition, new REDD+ related activities including the Ministry of Agriculture's coconut tree planting and adaptation projects, the SPC and EU reforestation program, UNDP-GEF's Ridge to Reef program to preserve ecosystem services and enhance carbon stocks across six watershed areas, and potential pilots by Fiji Pine Trust and Fiji Mahogany Trust are underway. Furthermore, the diversity of government funded projects for both climate change and disaster risk reduction projects such as mangrove restoration, biogas,

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mini-hydro, reforestation and agroforestry all inform the design of the REDD+ strategy.

2. Describe any important changes in the technical design or approach related to the Grant activities.

NA

3. Describe progress in addressing key capacity issues (implementation, technical, financial management, procurement) related to this Grant.

The REDD+ unit is established and staffed and has been working in coordination with the REDD+ Secretariat to strengthen project management, outreach and teamwork. Capacity building activities and training have been provided to the REDD+ Unit, including implementation support, technical advice and training sessions for financial management and procurement. Furthermore the refurbishment of the REDD+ Unit offices and procurement of office equipment and vehicles have been completed. Capacity building and awareness workshops to senior policy makers to include Permanent Secretaries from all sectors engaging in land use, as well as the Climate Change Committee, to raise the awareness of REDD+ and help elevate the program to higher levels such as the Cabinet is ongoing. To enhance institutional strengthening at decentralized levels, the REDD Working Groups have been set up at divisional levels, and their capacities are being built and strengthened for them to be engaged in readiness and ER program design.

4. Describe progress in addressing social and environmental issues (including safeguards) related to the Grant. Is the SESA conducted in accordance with the Common Approach?

The SESA consultancy contract has been underway with the Institute of Applied Science (IAS) within the University of South Pacific (USP) leading the SESA process, including the development of the ESMF. The SESA contract also calls for the design of the Safeguards Information System (SIS). This design will then be integrated into the larger database development planned for the Measurement, Reporting and Verification (MRV) contract. SESA will be conducted in accordance with the Common Approach. At present, the SESA consultancy has advanced to a draft SESA report. However, the latter needs to be enhanced in overall quality and in terms of alignment with the TOR, before work on the ESMF can proceed.

5. Is the ESMF prepared in accordance with the Common Approach?

The SESA consultancy will develop an ESMF that outlines the procedures for managing potential environmental and social impacts resulting from REDD+ implementation including guidance for the preparation of future environmental and social safeguard instruments. The ESMF will be prepared in accordance with the Common Approach.

6. Describe progress in stakeholder consultation, participation, disclosure of information, and the FGRM related to this Grant.

Despite some delay the CSO platform formation has been finalized. Its TOR has been finalized and approved by its executive committee. The CSO work plan has been finalized to better synchronize the platform's activities, including awareness/capacity building and outreach activities, to those of the REDD+ Unit's overall work plan. It is encouraging to see that the CSO platform members have demonstrated stronger commitment to REDD+ and are establishing closer linkage between their mandates with REDD+.

DISBURSEMENTS

Disbursements Summary in USD

Date From	Date To	Planned Cumulative	Planned Period	Actual Cumulative	Actual Period
01/01/2015	06/30/2015	0.00	0.00	0.00	0.00
07/01/2015	12/31/2015	0.00	0.00	235,100.00	235,100.00
01/01/2016	06/30/2016	0.00	0.00	286,677.40	51,577.40
07/01/2016	12/31/2016	0.00	0.00	464,213.56	177,536.16
01/01/2017	06/30/2017	0.00	0.00	739,834.34	275,620.78

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01/01/2018	06/30/2018	0.00	0.00	0.00	0.00
07/01/2018	12/31/2018	0.00	0.00	0.00	0.00
01/01/2019	06/30/2019	0.00	0.00	0.00	0.00
07/01/2019	12/31/2019	0.00	0.00	0.00	0.00